PUBLIC PROTECTION CABINET

Department of Housing, Buildings and Construction Division of Building Code Enforcement (Amendment)

815 KAR 7:110. Criteria for expanded local jurisdiction.

RELATES TO: KRS 67A, 67C, 82.105(1), 83, 83A, 198B.040(7), 198B.050, 198B.060, 198B.070, 212.626(5), 227.489[236.318]

STATUTORY AUTHORITY: KRS 198B.050(5), 198B.060(5), (6), (18)

NECESSITY, FUNCTION, AND CONFORMITY: KRS 198B.060(5) and (6) authorize a local government to petition the commissioner to request additional plan review and inspection functions[to be allocated]. This administrative regulation establishes the requirements for local governments[building departments] to request and be granted expanded jurisdiction for building code plan review and inspection [jurisdiction by the department].

Section 1. Definitions. (1) "Local governing body" means the chief governing body of a city, county, consolidated local government, or urban-county having legislative powers.

- (2) "Local government" means:
- (a) A city, as established by KRS Chapters 67A, 67C, 83, and 83A;
- (b) A county, as defined by KRS 212.626(5);
- (c) A consolidated local government; or[and]
- (d) An urban-county government.

Section 2. Uniform Criteria for Granting Expanded Jurisdiction.[To apply for expanded jurisdiction pursuant to KRS 198B.060(5), a local government shall comply with the requirements established in this section.] (1) Inspector requirements. A local government shall employ or execute a legal contract with at least one (1):

- (a) Individual certified as a building inspector, level III, in accordance with 815 KAR 7:070. The building inspector, level III, shall be responsible for reviewing plans, reviewing specifications, and performing building inspections; and
- (b) Certified electrical inspector in accordance with KRS 227.489 and 815 KAR 35:015. The certified electrical inspector shall enforce the National Electric Code (NFPA 70) as adopted and incorporated into the Kentucky Building Code and Kentucky Residential Code[An authorized representative of a local government shall complete the Application for Local Expanded Jurisdiction, Form BCE/EJ #1, and submit it to the department together with the supporting documentation required by this administrative regulation].
 - (2) Record retention[Certified inspectors required].
- (a) The local government shall <u>be responsible for maintaining all records in compliance with the department's record retention schedule in accordance with 725 KAR 1:061[certify that it employs or contracts with a person, firm, or company to perform the plan reviews, specifications, and building inspection functions granted to the local government].</u>
- (b) If the local government contracts with a person, firm, or company to perform plan and specification inspections or building inspection functions pursuant to KRS 198B.060(15), the local government shall be responsible for the records produced by the person, firm, or company in compliance with paragraph (a) of this subsection[employ or execute a legal contract with at least one (1) person certified as a building inspector level III, pursuant to 815 KAR 7:070. The building inspector level III shall be responsible for reviewing plans, reviewing specifications, and performing building inspections.

- (c) The local government shall employ or execute a legal contract with a certified electrical inspector to enforce the National Electric Code (NFPA 70) as adopted and incorporated into the Kentucky Building Code (815 KAR 7:120) and Kentucky Residential Code (815 KAR 7:125)].
- (3) Minimum jurisdiction responsibilities. The local government shall maintain the minimum responsibilities required by KRS 198B.060(2), unless specifically agreed otherwise in writing between the local government and the department[Additional personnel. A complete list of code enforcement personnel, including the building inspector level III and certified electrical inspector, employed or contracted with to enforce the code within the expanded jurisdiction shall be submitted with the application. The list of personnel shall include the name, job title, and certification status of each individual].
- (4)[Construction activity. The local government shall provide documentation of the permits issued and fees collected for the previous calendar year, if any, and an estimation of the anticipated increase in activity if granted expanded jurisdictional authority.
 - (5) Local government contracts.
- (a) If a local government associates with other local governments to share plan and specifications inspection or building functions pursuant to KRS 198B.060(15), the documentation of permit and fee activity required by subsection (4) of this section shall be provided by the applicant: or
- (b) If a local government contracts with a person, firm, or company to provide plan and specification inspections or building inspection functions, and the person, firm, or company, the documentation of permit and fee activity required by subsection (4) of this section shall be provided by the applicant.
 - (6) Official contact person. The local government shall identify and provide the:
 - (a) Name and title of the chief building code official;
 - (b) Name of the department;
 - (c) Official mailing address;
 - (d) Phone number;
 - (e) Fax number; and
 - (f) E-mail address, if applicable.
 - (7) Inclusions and exclusions.
 - (a) Application for expanded jurisdiction pursuant to KRS 198B.060(5) shall include a:
- 1. List of each building occupancy classification and size for which expanded jurisdiction is requested;
- 2. List of each building occupancy classification and size for which expanded jurisdiction is not requested;
- 3. Copy of the local ordinance requiring single family dwelling plan review and inspection within the jurisdiction; and
 - 4. Copy of the schedule of fees as adopted by the local governing body.
- (b) The minimum responsibilities required by KRS 198B.060(2) shall be maintained by the local government, unless specifically agreed otherwise in writing between the local government and the department.
- (8) State jurisdiction. The department shall retain plan review, inspection, and enforcement responsibility pursuant to the Kentucky Building Code, 815 KAR 7:120, for all buildings that are:
 - (a) Institutional buildings;
- (b) Educational buildings[, unless specifically agreed in writing by the local government and the department];
 - (c) Licensed facilities as mandated by the Cabinet for Health and Family Services, including

day care centers, hospitals, and nursing homes;

- (d) State-owned and state-leased buildings and facilities;
- (e) High-hazard occupancies, unless specifically agreed in writing by the local government and the department; and
- (f) Industrialized building systems (including modular homes), except for site placement and assembly of individual modular homes. A local government may permit placement and assembly locally. Local placement and assembly shall not commence until the local government submits written notification to the department for each placement.

Section 3. <u>Application for Expanded Jurisdiction.</u> (1) <u>Application. An authorized representative of a local government shall submit to the department:</u>

- (a) A completed Application for Local Expanded Jurisdiction, Form BCE/EJ #1;
- (b) An affidavit certifying the local government employs or contracts with a certified building inspector, level III, and a certified electrical inspector, and the name and job title for each inspector:
- (c) A complete list of code enforcement personnel employed by or contracted with the local government, including the name, job title, and certification status of each individual;
- (d) Documentation of all permits issued and fees collected for the previous calendar year, if any, and an estimation of the anticipated increase in activity if granted expanded jurisdictional authority;
 - (e) A complete list of each:
- Building occupancy, classification, and size for which expanded jurisdiction is requested;
 and
- 2. Building occupancy, classification, and size for which expanded jurisdiction is not requested;
- (f) A copy of the local ordinance requiring single-family dwelling plan review and inspection within the iurisdiction:
 - (g) A copy of the schedule of relevant fees adopted by the local governing body;
- (h) A copy of any agreement between the applicant and another local government pursuant to KRS 198B.060(14); and
- (i) A copy of any agreement between the applicant and any person, firm, or company to perform plan and specification inspections or building inspection functions pursuant to KRS 198B.060(15).
 - (2) Expanded jurisdiction agreement.
- (a) If the application is approved by the department, the department and the local government shall enter into an expanded jurisdiction agreement.
 - (b) Each agreement for expanded jurisdiction shall be in effect for three (3) years, unless:
 - 1. Canceled by one or both parties in writing; or
 - 2. Preempted in whole or in part pursuant to subsection (1) of this section.
- (c) The local government shall notify the department within thirty (30) days of any changes in personnel or fees that differ from the terms of the agreement.

Section 4. Procedures for Maintaining Expanded Jurisdiction. (1) Renewal. [The department shall monitor the program of each local government granted expanded jurisdiction responsibilities. If a local government is found to be in violation of the requirements of this administrative regulation, the Kentucky Building Code, 815 KAR 7:120, the Kentucky Residential Code, 815 KAR 7:125, the terms of the applicable expanded jurisdiction agreement, or KRS Chapters 198B, 236, or 318, the local government shall be subject to preemption, in whole or in part, by the department.

- (2) Each agreement for expanded jurisdiction shall be in effect for three (3) years, unless:
- (a) Canceled by agreement of the parties in writing; or
- (b) Preempted in whole or in part pursuant to subsection (1) of this section.
- (3)(a) The local government shall notify the department, within thirty (30) days of changes in personnel or fees during the terms of the agreement.
- (b) Failure to notify the department of changes may result in the revocation of expanded jurisdiction responsibilities pursuant to KRS 198B.060(4).
- (4)] Before the expiration of the[three (3) year] agreement[for expanded jurisdiction], the local jurisdiction shall submit a Renewal[Renewable] Application for Expanded Jurisdiction on Form BCE/EJ #2. The renewal application shall include the submissions required by Section 3 of this administrative regulation.
 - (2) Renewal application review.[contain a:
- (a) List of each building occupancy classification and size for which expanded jurisdiction is requested to continue;
- (b) List of each building occupancy classification and size for which expanded jurisdiction is not requested;
- (c) Copy of the local ordinance, if different than submitted with previous application requiring single family dwelling plan review and inspection within the jurisdiction; and
 - (d) Copy of the current schedule of fee as adopted by the local governing body.
- (5)] After receiving and reviewing the local government's application for renewal, the department shall:
 - (a) Reevaluate the building code enforcement program of the local government; and
- (b)[Either] Renew the local government's expanded jurisdiction <u>agreement</u> or deny the renewal request within forty-five (45) days of receiving the local program's renewal application and supporting documentation.
- (3) Expanded jurisdiction monitoring. The department shall monitor the program of each local government granted expanded jurisdiction responsibilities. If a local government violates the requirements of this administrative regulation, the Kentucky Building Code, 815 KAR 7:120, the Kentucky Residential Code, 815 KAR 7:125, the terms of the expanded jurisdiction agreement, or KRS Chapters 198B, 236, or 318, the local government shall be subject to preemption, in whole or in part, by the department.
- (4)[(6) The department shall report to the Board of Housing, Buildings, and Construction the department's decision regarding the renewal of expanded building code enforcement program of the local government.
- (7)] The department shall retain plan review, inspection, and enforcement responsibility pursuant to the Kentucky Building Code, 815 KAR 7:120, for all buildings as specified in the original agreement for expanded local jurisdiction with the local government.

Section <u>5</u>[4]. Local Appeals Board. (1) The local government with expanded jurisdiction may establish a local appeals board. A local appeals board shall operate in accordance with KRS 198B.070.

- (2) If the local government establishes a local appeals board, the local government shall send a written notice to the department, which shall:
- (a) Identify each member by name and qualifications for being appointed to the appeals board; and
 - (b) Include contact information for the local appeals board.
- (3) If a local appeals board is not established, all costs incurred by the department [and Board of Housing, Buildings, and Construction] to conduct hearings for appeals filed pursuant to KRS 198B.070(5) shall be charged to the local government.

Section <u>6[5]</u>. One (1) and Two (2) Family Dwellings. (1) The local building inspection program shall not include the plan review and inspection for one (1) and two (2) family dwellings that are:

- (a) Manufactured homes;
- (b) Modular homes; or
- (c) Farm dwellings.
- (2) The local building inspection program shall include permits and inspections for the foundation system and other on-site construction related to modular home installations.

Section $\underline{7}[6]$. Incorporation by Reference. (1) The following material incorporated by reference:

- (a) "Application for Local Expanded Jurisdiction", Form BCE/EJ #1, May 2018[December 2012]; and
- (b) "Renewal Application for Expanded Jurisdiction", Form BCE/EJ #2, May 2018[December 2012].
- (2) This material may be inspected, copied or obtained, subject to applicable copyright law, at the Department of Housing, Buildings and Construction, 101 Sea Hero Road, Suite 100, Frankfort, Kentucky 40601-5405, Monday through Friday, 8 a.m. to 4:30 p.m.

STEVEN A. MILBY, Commissioner DAVID A. DICKERSON, Secretary

APPROVED BY AGENCY: April 12, 2018

FILED WITH LRC: April 13, 2018 at 9 a.m.

PUBLIC HEARING AND PUBLIC COMMENT PERIOD: A public hearing on this administrative regulation shall be held on May 22, 2018, at 9:00 a.m., EDT, in the Department of Housing, Buildings and Construction, 101 Sea Hero Road, Suite 100, Frankfort, Kentucky. Individuals interested in being heard at this hearing shall notify this agency in writing by five working days prior to the hearing of their intent to attend. If no notification of intent to attend the hearing is received by that date, the hearing may be canceled. The hearing is open to the public. Any person who wishes to be heard will be given an opportunity to comment on the proposed administrative regulation. A transcript of the public hearing will not be made unless a written request for a transcript is made. If you do not wish to be heard at the public hearing, you may submit written comments on the proposed administrative regulation. Written comments shall be accepted through May 31, 2018. Send written notification of intent to be heard at the public hearing or written comments on the proposed administrative regulation by the above date to the contact person:

CONTACT PERSON: David Startsman, General Counsel, Department of Housing, Buildings and Construction, 101 Sea Hero Road, Suite 100, Frankfort, Kentucky 40601-5412, phone: 502-573-0365, fax 502-573-1057, email david.startsman@ky.gov

REGULATORY IMPACT ANALYSIS AND TIERING STATEMENT

Contact person: David Startsman

- (1) Provide a brief summary of:
- (a) What this administrative regulation does: This administrative regulation establishes the requirements for local governments to request and obtain expanded jurisdiction for building code plan review and inspection pursuant to KRS 198B.060(5) and (6).
 - (b) The necessity of this administrative regulation: This administrative regulation is neces-

sary to establish the process by which a local government may apply and be approved to operate a local building inspection program.

- (c) How this administrative regulation conforms to the content of the authorizing statutes: KRS 198B.050(5) and (6) authorizes a local government to petition the commissioner to request additional plan review and inspection functions to be allocated to that local government. KRS 198B.050(5) requires the Department to promulgate administrative regulations to carry out the Department's responsibilities.
- (d) How this administrative regulation currently assists or will assist in the effective administration of the statutes: The regulation sets forth the requirements for a local government when petitioning the commissioner to form or renew a local building inspection program through expanded jurisdiction agreement.
- (2) If this is an amendment to an existing administrative regulation, provide a brief summary of:
- (a) How the amendment will change this existing administrative regulation: The amendment reorganizes the administrative regulation to be consistent with other license and certification application processes of the Department. The changes clarify the administrative regulation to facilitate understanding and compliance.
- (b) The necessity of the amendment to this administrative regulation: This amendment is necessary to make the expanded jurisdiction process more user friendly.
- (c) How the amendment conforms to the content of the authorizing statutes: This amendment clarifies the process a local government needs to follow when applying for expanded jurisdiction.
- (d) How the amendment will assist in the effective administration of the statutes: The amendment will assist jurisdictions requesting additional plan review and inspection responsibilities by removing confusing language and providing updated, standardized forms for application and renewal.
- (3) List the type and number of individuals, businesses, organizations, or state and local governments affected by this administrative regulation: This administrative regulation will affect the Department of Housing, Buildings and Construction, as well as local governments and building inspection programs with, or applying for, expanded jurisdiction responsibilities.
- (4) Provide an analysis of how the entities identified in question (3) will be impacted by either the implementation of this administrative regulation, if new, or by the change, if it is an amendment, including;
- (a) List the actions that each of the regulated entities identified in question (3) will have to comply with this administrative regulation or amendment: Affected entities must comply with the application and renewal standards established herein, and must provide information to the department as requested.
- (b) In complying with this administrative regulation or amendment, how much will it cost each of the entities identified in question (3): There is no anticipated additional cost associated with this administrative regulation.
- (c) As a result of compliance, what benefits will accrue to the entities identified in question (3): Local governments and building inspection programs will benefit from the clarification of confusing terms and requirements.
 - (5) Provide an estimate of how much it will cost to implement this administrative regulation:
 - (a) Initially: There are no anticipated additional costs to administer this amendment.
- (b) On a continuing basis: There are no anticipated additional costs to administer this amendment.
- (6) What is the source of the funding to be used for the implementation and enforcement of this administrative regulation: Implementation of these amendments is anticipated to result in

no additional costs to the agency. Any agency costs resulting from these administrative amendments will be met with existing agency funds.

- (7) Provide an assessment of whether an increase in fees or funding will be necessary to implement this administrative regulation, if new, or by the change if it is an amendment: This amendment will not necessitate an increase in fees or funding.
- (8) State whether or not this administrative regulation establishes any fees or directly or indirectly increases any fees: This amendment does not establish or increase any fees.
- (9) TIERING: Is tiering applied? Tiering is not applied as this administrative regulation applies equally to all local governments with an expanded jurisdiction agreement or applying for an expanded jurisdiction agreement.

FISCAL NOTE ON STATE OR LOCAL GOVERNMENT

- 1. What units, parts or divisions of state or local government (including cities, counties, fire departments, or school districts) will be impacted by this administrative regulation? The Department of Housing, Buildings and Construction and local jurisdiction inspection and plan review programs.
- 2. Identify each state or federal statute or federal regulation that requires or authorizes the action taken by the administrative regulation. This administrative regulation is authorized by KRS 198B.050(5), 198B.060(5), (6) and (18).
- 3. Estimate the effect of this administrative regulation on the expenditures and revenues of a state or local government agency (including cities, counties, fire departments, or school districts) for the first full year the administrative regulation is to be in effect.
- (a) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for the first year? This amendment is not anticipated to generate additional revenue for the agency.
- (b) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for subsequent years? This amendment is not anticipated to generate additional revenue for the agency.
- (c) How much will it cost to administer this program for the first year? There are no anticipated additional costs to administer this regulatory amendment.
- (d) How much will it cost to administer this program for subsequent years? There are no anticipated additional costs to administer this regulatory amendment.

Note: If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

Revenues (+/-): Neutral Expenditures (+/-): Neutral Other Explanation: None